

Aggregate Implications of Child-Related Transfers with Means Testing

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Motivation: Large targeted child-related transfers

1. Child-related transfers: 2-2.5% of GDP over the past decade.
2. Two largest programs (70% of the expense) are: Family Tax Benefit (FTB) and Child Care Subsidy (CCS)
 - ▶ Similarities: Both programs are complex, test age and number of children, marital status, and income.
 - ▶ Differences: The FTB is an out-of-work support program, whereas the CCS is a work subsidy.

FTB share of gross total household income

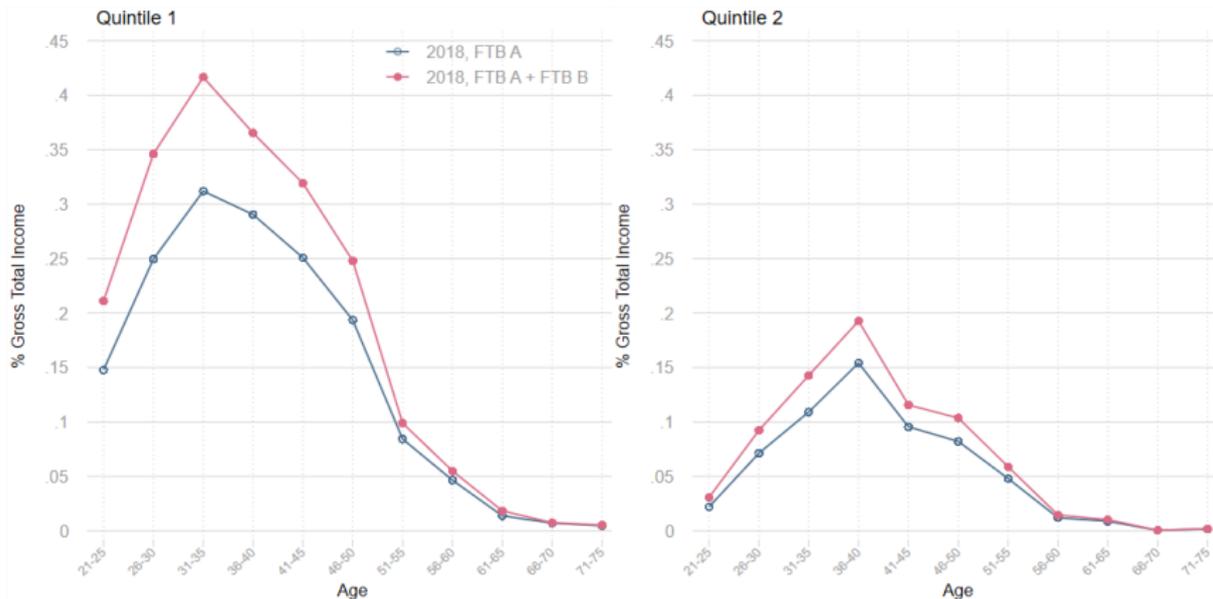


Figure 1: FTB share of total household income by quintile of joint market earnings

See actual figures for parents.

Distinct age-profile of participation for mothers

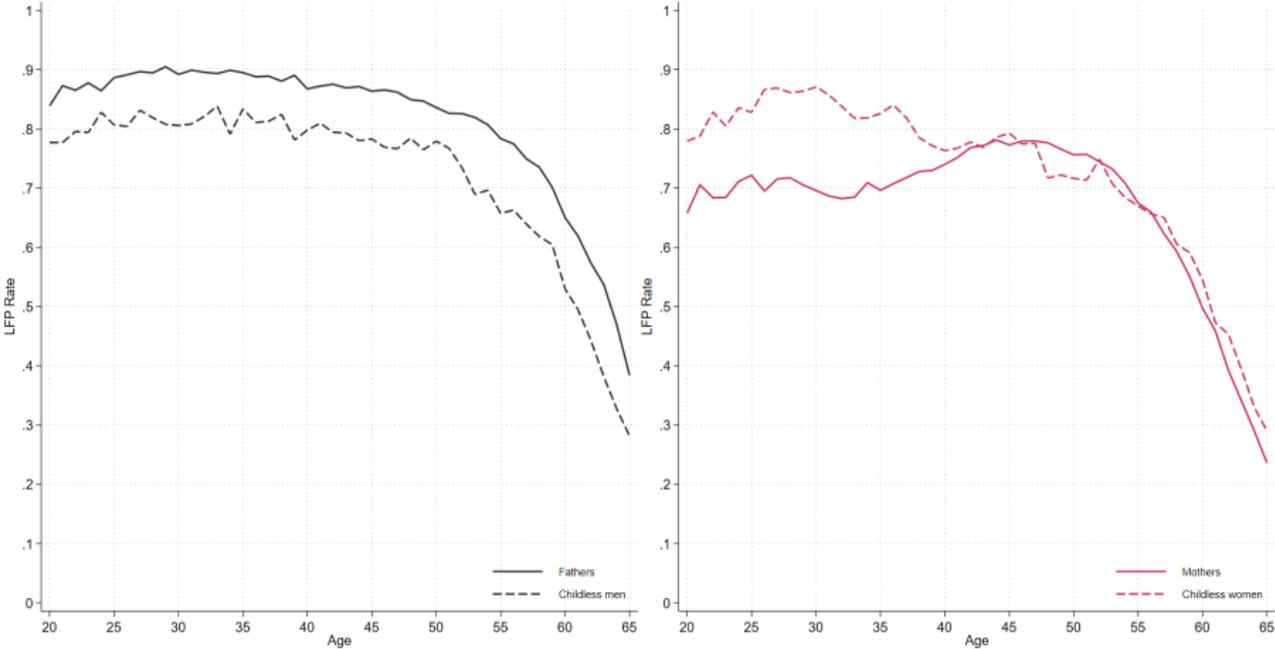


Figure 2: Age-profiles of labour force participation by gender and parenthood

Distinct age-profile of full-time share for mothers

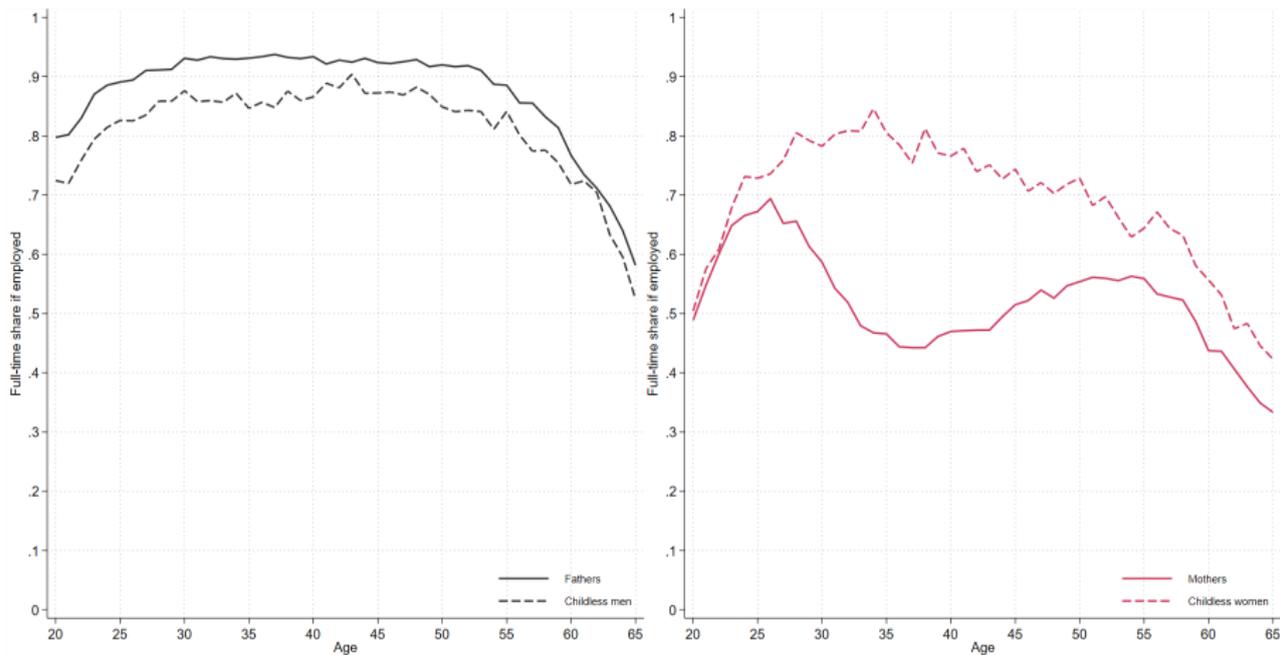


Figure 3: Age-profiles of full-time share of employment by gender and parenthood

Our study

The **BIG QUESTIONS**:

1. Are child-related transfers socially desirable?
2. Should child-related transfers be means-tested or universal?

Three criteria of assessment:

1. Efficiency;
2. Ex-ante welfare;
3. Equity.

◀ Literature

Overview of findings

1. Child-related transfers are socially desirable;
2. Complex means-testing design is inefficient;
3. Universal child-related transfer system:
 - ▶ **Pros:** improves efficiency and welfare.
 - ▶ **Cons:** adds significant tax burden and hurts its beneficiaries.
4. An incremental reform of relaxing the work subsidy rates offers a more well-rounded improvement.

Model overview

A HA-OLG-GE model of small open economy, featuring *the FTB and the CCS with all their kinks and non-linearities*, and:

1. Households

- ▶ heterogeneous in age (j), family type (λ), asset (a), female human capital (h), education (θ), transitory shocks (ϵ^m, ϵ^f);
- ▶ time and monetary costs of children;
- ▶ uninsurable longevity and earnings risks;
- ▶ male labor supply is exogenous;
- ▶ **decision**: joint c, a^+ and female labor supply $\ell \in \{0, 1, 2\}$;

2. A representative firm with Cobb-Douglas technology;

3. Government commits to balance the budget every period:

- ▶ income tax, corporate tax, consumption tax, borrowing;
- ▶ general expenditure, age pension, FTB, CCS, debt.

Demographics

1. Time-invariant pop. growth rate (n) and survival prob. (ψ_j^m, ψ_j^f) ;
2. Household types:
 - ▶ Married parents ($\lambda = 0$),
 - ▶ Single childless men ($\lambda = 1$), and
 - ▶ Single mothers ($\lambda = 2$);
3. Households are born as workers at $j = 1$, retire at $j = 45$ and can live to $j = 80$;
4. Low education (θ_L) households have children earlier;
5. Child spacing is identical for all parents;
6. Children are exogenous and fully determined by household age, j .

Households (working age): Costs of working for women

If a woman works, she incurs:

1. A fixed time cost:

$$l_j^f = \begin{cases} 1 & \text{if } \ell = 0 \\ 0 < 1 - n_{j,\lambda,\ell=1}^f - \chi_p < 1 & \text{if } \ell = 1 \\ 0 < 1 - n_{j,\lambda,\ell=2}^f - \chi_f < 1 & \text{if } \ell = 2 \end{cases}$$

2. A formal childcare cost per child κ_j ;

3. A loss of a portion or all of the means-tested FTB transfers.

Households (working age): Benefits of working for women

However, if she works, she gains:

1. Labour income

$$y_j = wn_j\theta h_j\epsilon_j$$
$$\ln(\epsilon_j) = \rho \times \ln(\epsilon_{j-1}) + v_j; \quad v_j \sim \mathcal{N}(0, \sigma_\epsilon^2)$$

2. Child care subsidy per child

3. Human capital accumulation for the next period:

$$\log(h_{j+1}) = \log(h_j) + (\xi_1 + \xi_2 \times j) \mathbf{1}_{\{e_j \neq 0\}} - \delta_l \mathbf{1}_{\{e_j = 0\}} \quad (1)$$

◀ Dynamic Optimization Problem: Working households

◀ Dynamic Optimization Problem: Retirees

Government: Family Tax Benefit part A

The FTB-A payment per child is:

$$tr_j^A = \begin{cases} tr_j^{A1} & \text{if } y_{j,\lambda} \leq \bar{y}_{max}^{tr} \\ \max \{ tr_j^{A2}, tr_j^{A1} - \omega_{A1} (y_{j,\lambda} - \bar{y}_{max}^{tr}) \} & \text{if } \bar{y}_{max}^{tr} < y_{j,\lambda} < \bar{y}_{base}^{tr} \\ \max \{ 0, tr_j^{A2} - \omega_{A2} (y_{j,\lambda} - \bar{y}_{base}^{tr}) \} & \text{if } y_{j,\lambda} \geq \bar{y}_{base}^{tr}, \end{cases} \quad (2)$$

Where

- ▶ $y_{j,\lambda}$ is the joint income of a household type λ aged j .

Government: Family Tax Benefit part B

If $y_{pe} \leq \bar{y}_{pe}^{tr}$, the FTB-B payment per household is:

$$tr_j^B = \begin{cases} \Upsilon_1 \times tr_j^{B1} + \Upsilon_2 \times tr_j^{B2} & \text{if } y_{se} \leq \bar{y}_{se}^{tr} \\ \Upsilon_1 \times \max\{0, tr_j^{B1} - \omega_B(y_{se} - \bar{y}_{se}^{tr})\} \\ \quad + \Upsilon_2 \times \max\{0, tr_j^{B2} - \omega_B(y_{se} - \bar{y}_{se}^{tr})\} & \text{if } y_{se} > \bar{y}_{se}^{tr} \end{cases} \quad (3)$$

Where

- ▶ $\Upsilon_1 = \mathbf{1}_{\{nc_{[0,4],j} \geq 1\}}$
- ▶ $\Upsilon_2 = \mathbf{1}_{\{nc_{[0,4],j} = 0 \text{ and } (nc_{[5,15],j} \geq 1 \text{ or } nc_{[16,18]_{AS},j} \geq 1)\}}$
- ▶ $y_{pe} = \max(y_{j,\lambda}^m, y_{j,\lambda}^f)$ is the primary earner's income
- ▶ $y_{se} = \min(y_{j,\lambda}^m, y_{j,\lambda}^f)$ is the secondary earner's income

Findings: Are child-related transfers desirable? (2)

An economy without child-related transfers:

- ▶ Efficiency gain, but welfare loss.
- ▶ Redistributive consequence:
 - **Winner**: High-educated couples
 - **Small losers**: Low-educated couples
 - **Big losers**: Single mothers
- ▶ Opposed by the majority.

Why single mothers lose so much?

- ▶ No family insurance, limited self-insurance, credit constrained.

Means-testing or Universal?

Empirical context: Intensive margin

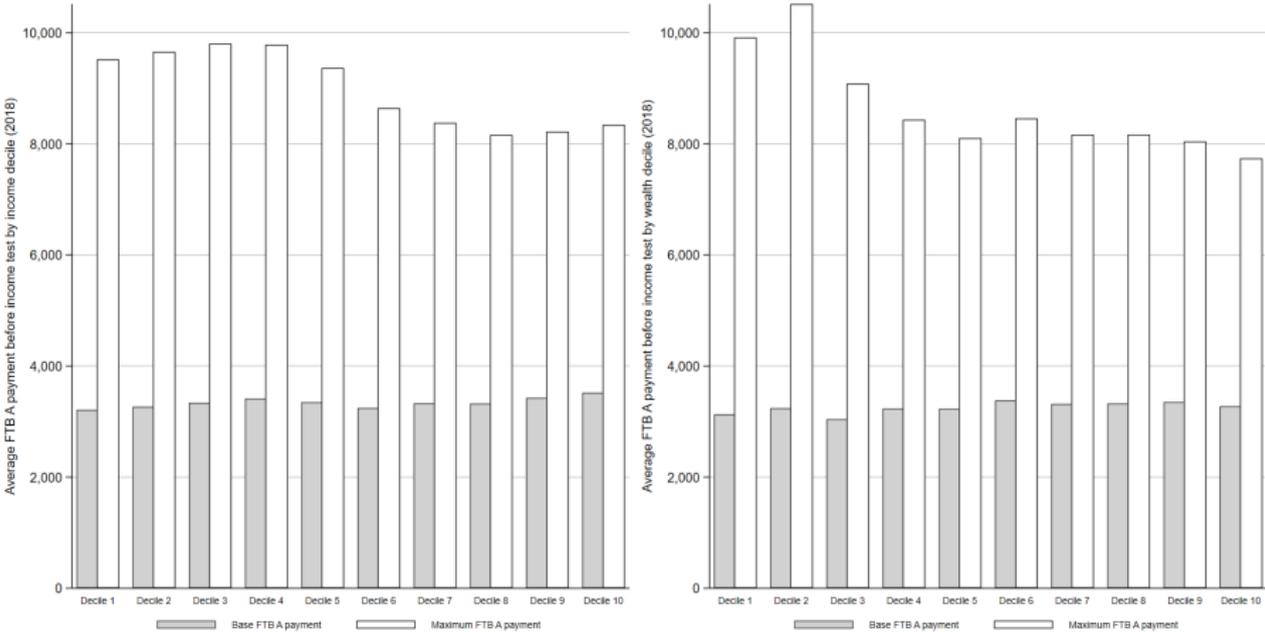


Figure 4: Average FTB-A benefits without income test by income and wealth deciles

Means-testing or Universal?

Empirical context: Extensive margin

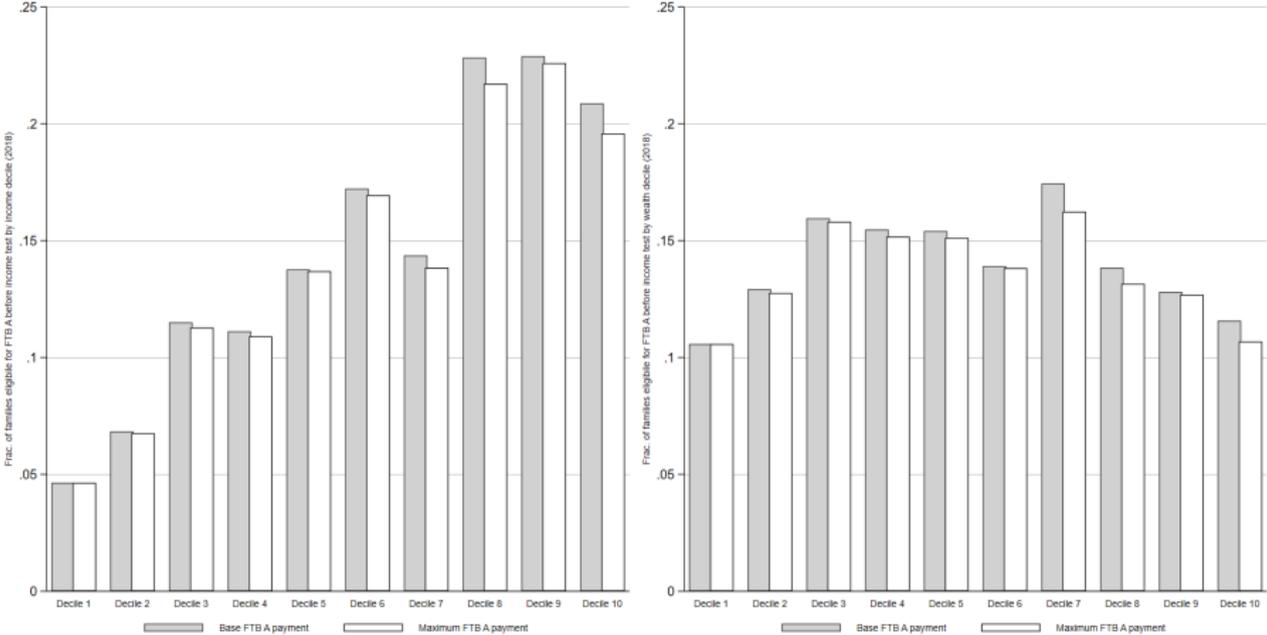


Figure 5: Potential beneficiaries without income test by income and wealth deciles

Findings: Means-testing or Universal? (3)

The case **for** universal transfers:

1. Work incentive effect dominates (i) the positive income effect and (ii) the higher average tax rate
2. Efficiency and welfare gains
3. Supported by the majority.

The case **against** universal transfers:

1. Significant tax burden
2. Baseline or expansion: Single mothers bear the welfare loss
3. Contraction: Low-educated couples lose instead
4. Welfare loss driven by early-life consumption due to family type, early parenthood, and credit constraint.

Findings: Simple incremental reforms (1)

<i>Aggregate implications of incremental reforms</i>				
	FTB taper rates		CCS taper rates	
	$0.5 \times \omega^F$	$1.5 \times \omega^F$	$0.5 \times \omega^C$	$1.5 \times \omega^C$
Tax rate, <i>pp</i>	+2.08	+3.34	-0.97	+1.28
Fe. LFP, <i>pp</i>	+1.69	-2.94	+0.17	-2.66
Fe. Hour, %	+1.13	-5.47	+1.00	-5.32
Fe. Human Cap, %	+0.76	-2.21	+0.22	-2.49
Cons. (C), %	+1.36	-1.55	+0.46	-2.06
Output (Y), %	+0.81	-1.67	+0.89	-1.42
Welfare (EV), %	-0.44	-1.41	+0.37	-0.61

Table 6: Efficiency and welfare effects of incremental reforms to taper rates.

	M (H)	M (L)	SM (H)	SM (L)	SW (H)	SW (L)
Welfare (%)	+0.42	+0.40	+0.34	+0.24	+0.26	+0.18

Table 7: Heterogeneous welfare outcomes from halving the CCS taper rates.

Findings: Simple incremental reforms (2)

A well-balanced option is relaxing the CCS taper rates:

1. Efficiency and welfare gains;
2. Everyone wins.

However, for couples (70% of the population):

1. Universal FTB and CCS: +1.3% welfare
2. Relaxing CCS taper rates: +0.4% welfare

→ The universal system might still secure the most votes.

Conclusion

Our contributions:

1. Model child-related transfers with all its kinks and non-linearities;
2. Show efficiency, welfare and equity trade-offs between means-tested and universal child-related transfers in a rich GE environment;
3. Demonstrate that group-targeted transfers require means-testing;
4. Deliver results that can be directly applied to policy discussion.

Findings:

1. Child-related transfers are desirable;
2. Means-testing is inefficient, but keeps spending in check;
3. Universal transfers can result in bad redistributive outcome;
4. Reducing the CCS taper rates is a more well-balanced reform;
5. A role for child care benefits for low-educated parents with young children.

◀ Caveats

◀ Future work

Caveats

We abstract from:

1. Labor market and political frictions;
2. Administrative overhead of a complex welfare system;
3. Intensive margin of female labor supply decisions;
4. Male labor supply decisions;
5. Child-less married households and child-less single women;
6. Fertility, education and marriage/divorce decisions;
7. Full welfare analysis along the transitional dynamics between two steady states.

Future work

Planned expansion:

1. More labor options (permanent and casual employments);
2. Endogenize intensive margin of labour supply;
3. Richer income process (See [De Nardi et al. \(2020\)](#));
4. More detailed policy experiments;
5. Optimal tax and transfer policy.

Literature

Tax-Transfer in heterogeneous agent models with family structure:

1. Joint-filing income tax
 - ▶ For proportional and separate filing income tax in the US ([Guner et al., 2012a,b](#)) and in US and 10 EU countries ([Bick and Fuchs-Schundeln, 2017](#))
2. Spousal and survival benefits
 - ▶ For elimination (US) ([Kaygusuz, 2015](#); [Nishiyama, 2019](#); [Borella et al., 2020](#))*
3. Child-related transfers
 - ▶ Expansion requires stronger evidence (US) ([Guner et al., 2020](#))
 - ▶ Negative childcare price elasticity of labour supply (AU) ([Doiron and Kalb, 2004](#))*
4. Old age pension
 - ▶ For (at least) partial means-tested (US) ([Feldstein, 1987](#); [Braun et al., 2017](#))
 - ▶ Balancing insurance and incentive effects of means-tested Age Pension (AU) ([Tran and Woodland, 2014](#))

Demographics (2)

As in [Nishiyama \(2019\)](#), the household type evolves according to Markov transition probabilities:

$\pi_{h_{j+1} h_j}$	$\lambda_{j+1} = 0$	$\lambda_{j+1} = 1$	$\lambda_{j+1} = 2$
$\lambda_j = 0$	$\psi_{j+1,m}\psi_{j+1,f}$	$\psi_{j+1,m}(1 - \psi_{j+1,f})$	$(1 - \psi_{j+1,m})\psi_{j+1,f}$
$\lambda_j = 1$	0	$\psi_{j+1,m}$	0
$\lambda_j = 2$	0	0	$\psi_{j+1,f}$

Table: Transition probabilities of household type

Households: Preferences (1)

Households born at time t maximize expected intertemporal utility:

$$\max_{c_j, l_j^m, l_j^f} \sum_{j=1}^J \beta^{j-1} \left(\prod_{s=1}^{j-1} \pi_{\lambda_{s+1} | \lambda_s} \right) u(c_j, l_j^m, l_j^f, \lambda_j, n c_j) \quad (5)$$

- ▶ β - discount factor;
- ▶ ψ - time-invariant survival probabilities;
- ▶ λ - household type (by marital status)
- ▶ c - joint consumption;
- ▶ l^i - leisure time of $i \in m, f$;

[◀ Back to Model Summary](#)

Households: Preferences (2)

The periodic utility functions at age j are:

$$u(c, l^m, l^f, \lambda = 1, 0) = \frac{\left[\left(\frac{c}{ces(1,0)}\right)^\nu (l^m)^{1-\nu}\right]^{1-\frac{1}{\gamma}}}{1 - \frac{1}{\gamma}} \quad (6)$$

$$u(c, l^m, l^f, \lambda = 2, nc) = \frac{\left[\left(\frac{c}{ces(2,nc)}\right)^\nu (l^f)^{1-\nu}\right]}{1 - \frac{1}{\gamma}} \quad (7)$$

$$u(c, l^m, l^f, \lambda = 0, nc) = \frac{\left[\left(\frac{c}{ces(0,nc)}\right)^\nu (l^m)^{1-\nu}\right]^{1-\frac{1}{\gamma}} + \left[\left(\frac{c}{ces(0,nc)}\right)^\nu (l^f)^{1-\nu}\right]^{1-\frac{1}{\gamma}}}{1 - \frac{1}{\gamma}} \quad (8)$$

- ▶ Spouses are perfectly altruistic towards one another;
- ▶ $ces(\lambda, nc) = \sqrt{\mathbf{1}_{\{\lambda \neq 1\}} + \mathbf{1}_{\{\lambda \neq 2\}} + nc}$ - square root consumption equivalence scale;
- ▶ γ - intertemporal elasticity of substitution;
- ▶ ν - taste for consumption relative to leisure.

More on children...

5. Households have full information on children (e.g., arrival time, costs and benefits if work, etc);
6. No informal child care available;
7. Childcare quality and cost are identical;
8. Children leave home at 18 years old. This marks the end of the link between parents and their children;
9. No bequest motive.

[◀ Back to Main Section](#)

[Bick \(2016\)](#) finds that child care support does not increase the fertility rate in Germany. Discussed in [Guner et al. \(2020\)](#), evidence on child care quality is mixed. Marriage/divorce and education decisions are more likely impacted. 

Households: Endowments

Labour income for $i \in \{m, f\}$ in working age $j = 1$ to $j = J_R = 45$:

$$y_{j,\lambda}^i = wn_{j,\lambda}^i e_{j,\lambda}^i$$

- ▶ w - wage rate;
- ▶ n - exogenous labour hours ($n = 1 - l$);
- ▶ e - earning ability:

Where

$$e_{j,\lambda}^m = \bar{e}_j(\theta, h_{j,\lambda}^m) \times \epsilon_j^m$$

- ▶ *Deterministic*: θ - permanent education; h - human capital;
- ▶ *Stochastic*: ϵ - transitory shocks.

Retirees receive means-tested pension $\mathbf{pen}(y_{j,\lambda}^m + y_{j,\lambda}^f, \mathbf{a}_j)$.

Households (working age): Men

Men always works and receives labor income:

$$y_{j,\lambda}^m = wn_{j,\lambda}^m \theta h_{j,\lambda}^m \epsilon_j^m$$

n^m and h^m are exogenous.

The transitory shocks follow an *AR1* process:

$$\overbrace{\ln(\epsilon_j^m)}^{=\eta_j^m} = \rho^m \times \overbrace{\ln(\epsilon_{j-1}^m)}^{=\eta_{j-1}^m} + v_j^m; \quad v_j^m \sim \mathcal{N}(0, \sigma_v^2) \quad (9)$$

Technology

- ▶ A firm with Cobb-Douglas production and labour-augmenting technology A (with constant growth rate g):

$$Y_t = K_t^\alpha (A_t L_t)^{1-\alpha}$$

- ▶ Firm maximizes profit according to:

$$\max_{K_t, L_t} (1 - \tau_t^k)(Y_t - w_t A_t L_t) - (r_t + \delta)K_t \quad (20)$$

- ▶ Firm's FOC yields:

$$r_t = (1 - \tau_t^k)\alpha \frac{Y_t}{K_t} - \delta \quad (21)$$

$$w_t = (1 - \alpha) \frac{Y_t}{A_t L_t} \quad (22)$$

Government: Tax system

Separate tax filing for $i \in \{m, f\}$ on \tilde{y}_j

$$\text{tax}_j^i = \max \left\{ 0, \tilde{y}_j - \zeta \tilde{y}_j^{1-\tau} \right\} \quad (23)$$

Where

- ▶ $\tilde{y}_j = y_{j,\lambda}^i + \mathbf{1}_{\lambda=0} \frac{ra_j}{2} + \mathbf{1}_{\lambda \neq 0} ra_j$ is the taxable income
- ▶ ζ is a scaling parameter
- ▶ τ controls progressivity of the tax scheme:
 - $\tau \rightarrow \infty \implies$ tax everything;
 - $\tau = 0 \implies (1 - \zeta)$ is a flat tax rate.

◀ Back to Household's Problem

Government: Family Tax Benefit part A (1)

The FTB part A is paid per dependent child.

There are 3 pairs of key parameters:

1. **Max and base payments per child:** $\{tr_j^{A1}; tr_j^{A2}\};$
2. **Income thresholds for max and base payments:**
 $\{\bar{y}_{max}^{tr}; \bar{y}_{base}^{tr}\};$
3. **Taper rates for max and base payments:** $\{\omega_{A1}; \omega_{A2}\}$

Government: Family Tax Benefit part B (1)

The FTB part B is paid per household to provide additional support to single parents and single-earner parents with limited means.

There are 3 pairs of key parameters:

1. **Two max payments** for households with children aged $[0, 4]$ or $[5, 18]$: $\{tr_j^{B1}; tr_j^{B2}\}$;
2. **Separate income thresholds** for y_{pe} and y_{se} : $\{\bar{y}_{pe}^{tr}; \bar{y}_{se}^{tr}\}$;
3. A **taper rate** based on y_{se} : ω_B

Government: Child Care Subsidy (1)

The Child Care Subsidy (CCS) assists households with the cost of formal care for **children aged 13 or younger**.

The rate of subsidy depends on

1. **Statutory rates:** $sr = \{0.85, 0.5, 0.2, 0\}$;
2. **Income thresholds:** \bar{y}_i^{sr} for $i \in \{1, 2, 3, 4, 5\}$;
3. **Hour thresholds** of recognized activities;
4. A **taper rate**, ω_C^i , on household income y_{hh}

Government: Old Age Pension (1)

Pension is funded by the general government budget.

Pension is available to households aged $j \geq J_R$ and is means-tested (*income and assets tests*).

Income test:

$$\mathcal{P}^y(y_{j,\lambda}) = \begin{cases} p^{\max} & \text{if } y_{j,\lambda} \leq \bar{y}_1^P \\ \max\{0, p^{\max} - \omega_y(y_j^P - \bar{y}_1^P)\} & \text{if } y_{j,\lambda} > \bar{y}_1^P, \end{cases} \quad (24)$$

Asset test:

$$\mathcal{P}^a(a_j) = \begin{cases} p^{\max} & \text{if } a_j \leq \bar{a}_1 \\ \max\{0, p^{\max} - \omega_a(a_j - \bar{a}_1)\} & \text{if } a_j > \bar{a}_1, \end{cases} \quad (25)$$

Government: Old Age Pension (2)

The amount of pension benefit claimable, pen_j , is the minimum of (24) and (25). That is,

$$pen_j = \begin{cases} \min \{ \mathcal{P}^a(a_j), \mathcal{P}^y(y_{j,\lambda}) \} & \text{if } j \geq J_P \text{ and } \lambda = 0 \\ \frac{2}{3} \min \{ \mathcal{P}^a(a_j), \mathcal{P}^y(y_{j,\lambda}) \} & \text{if } j \geq J_P \text{ and } \lambda = 1, 2 \\ 0 & \text{otherwise} \end{cases} \quad (26)$$

Government: Budget

Government at time t collects taxes (T_t^C, T_t^K, T_t^I) and issue bond ($B_{t+1} - B_t$) to meet its debt obligation ($r_t B_t$) and its commitment to three spending programs:

- ▶ General government purchase, G_t ;
- ▶ Family transfers (FTB + CCS), Tr_t ;
- ▶ Old age pension, P_t .

The fiscal budget balance equation is therefore

$$(B_{t+1} - B_t) + T_t^C + T_t^K + T_t^I = G_t + Tr_t + P_t + r_t B_t. \quad (27)$$

Competitive Equilibrium: Measure of Households

Let $\phi_t(z)$ and $\Phi_t(z)$ denote the population growth- and mortality-unadjusted population density and cumulative distributions, respectively, and Ω_t denotes the vector of parameters at time t .

Initial distribution of newborns:

$$\int_{\Lambda \times A \times H \times \Theta \times S^2} d\Phi_t(\lambda, a, h, \theta, \eta_m, \eta_f) = \int_{\Lambda \times \Theta \times S^2} d\Phi_t(\lambda, 0, 0, \theta, \eta_m, \eta_f) = 1, \text{ and}$$
$$\phi_t(\lambda, 0, 0, \theta, \eta_m, \eta_f) = \pi(\lambda) \times \pi(\theta) \times \pi(\eta_m) \times \pi(\eta_f).$$

The population density $\phi_t(z)$ evolves according to:

$$\phi_{t+1}(z^+) = \int_{\Lambda \times A \times H \times \Theta \times S^2} \mathbf{1}_{\{a^+ = a^+(z, \Omega_t), h^+ = h^+(z, \Omega_t)\}} \times \pi(\lambda^+ | \lambda) \times \pi(\eta_m^+ | \eta_m) \times \pi(\eta_f^+ | \eta_f) d\Phi_t(z) \quad (28)$$

Competitive Equilibrium: Aggregation (Households)

Given the optimal decisions $\{c(z, \Omega_t), \ell(z, \Omega_t), a(z, \Omega_t)\}_{j=1}^J$, the share of alive households ($\mu_{j,t}$) and the distribution of households $\phi_t(z)$ at time t , we arrive at:

$$C_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} c(z, \Omega_t) \mu_{j,t} d\Phi_t(z) \quad (29)$$

$$A_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} a(z, \Omega_t) \mu_{j,t} d\Phi_t(z) \quad (30)$$

$$LFP_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} \mathbf{1}_{\{\ell(z, \Omega_t) \neq 0\}} \mu_{j,t} d\Phi_t(z). \quad (31)$$

$$LM_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} h_{j,\lambda}^m e^{\theta + \eta_m} \mu_{j,t} d\Phi_t(z) \quad (32)$$

$$LF_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} \mathbf{1}_{\{\ell(z, \Omega_t) \neq 0\}} h_{j,\lambda,\ell}^f e^{\theta + \eta_f} \mu_{j,t} d\Phi_t(z). \quad (33)$$

Competitive Equilibrium: Aggregation (Government)

Given the optimal decisions $\{c(z, \Omega_t), \ell(z, \Omega_t), a(z, \Omega_t)\}_{j=1}^J$, government policy parameters, the share of alive households $(\mu_{j,t})$ and the distribution of households $\phi_t(z)$ at time t , we arrive at:

$$T_t^C = \tau_t^C C_t \quad (34)$$

$$T_t^K = \tau_t^K (Y_t - w_t A_t L_t) \quad (35)$$

$$T_t^I = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} tax_j \mu_{j,t} d\Phi_t(z). \quad (36)$$

$$Tr_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} (ftba_j + ftbb_j + ccs_j) \mu_{j,t} d\Phi_t(z) \quad (37)$$

$$\mathcal{P}_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} pen_j \mu_{j,t} d\Phi_t(z). \quad (38)$$

Competitive Equilibrium: Definition (1)

Given the household, firm and government policy parameters, the demographic structure, the world interest rate, a steady state equilibrium is such that:

1. The collection of individual household decisions $\{c_j, \ell_j, a_{j+1}\}_{j=1}^J$ solve the household problem (10) and (16);
2. The firm chooses labor and capital inputs to solve the profit maximization problem (21);
3. The government budget constraint (27) is satisfied;
4. The markets for capital and labour clear:

$$K_t = A_t + B_t + B_{F,t} \quad (39)$$

$$L_t = LM_t + LF_t \quad (40)$$

Competitive Equilibrium: Definition (2)

5. Goods market clears:

$$\begin{aligned} Y_t &= C_t + I_t + G_t + NX_t & (41) \\ NX_t &= (1+n)(1+g)B_{F,t+1} - (1+r)B_{F,t} \\ B_{F,t} &= A_t - K_t - B_t \end{aligned}$$

Where

- ▶ $I_t = (1+n)(1+g)K_{t+1} - (1-\delta)K_t$ is investment
- ▶ NX_t is the trade balance, and
- ▶ $B_{F,t}$ is the foreign capital required to clear the capital market.

Competitive Equilibrium: Definition (3)

6. The total lump-sum bequest transfer, BQ_t , is the total assets left by all deceased households at time t :

$$BQ_t = \sum_{j=1}^J \int_{\Lambda \times A \times H \times \Theta \times S^2} (1 - \psi_{j,\lambda})(1 + r_t)a(z, \Omega_t) d\Phi_t(z). \quad (42)$$

Bequest to each surviving household aged j at time t is

$$beq_{j,t} = \left[\frac{b_{j,t}}{\sum_{j=1}^J b_{j,t} m_{j,t}} \right] BQ_t \quad (43)$$

Assuming bequest is uniform among alive working-age agents, then $b_{j,t} = \frac{1}{JR-1}$ if $j < JR$ and $b_{j,t} = 0$ otherwise. Thus,

$$beq_{j,t} = \frac{BQ_t}{\sum_{j=1}^{JR-1} m_{j,t}} \quad (44)$$

Calibration: Demographics (1)

1. Since child-related transfers are concentrated during child-bearing and raising age, we set one model period to correspond to 1 year of life to better capture behavioural responses;
2. Time-invariant n , ψ_m and ψ_m induce an unchanging population structure in every period t (see [share of survivors](#)).

Calibration: Demographics (2)

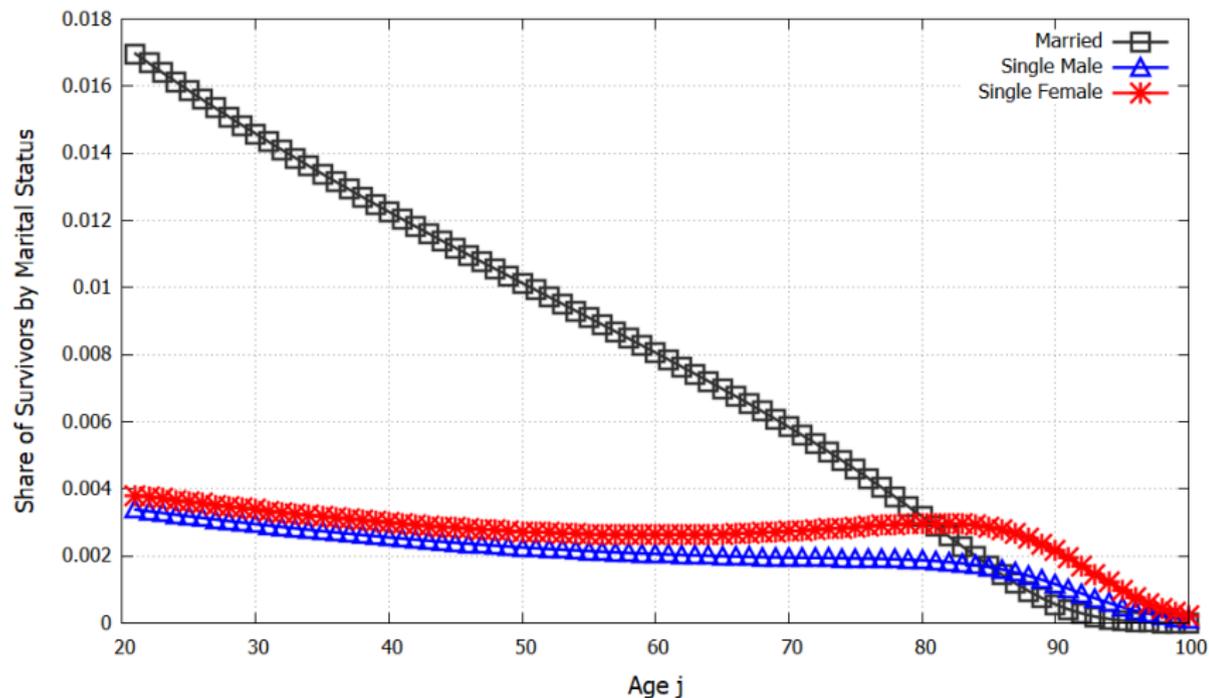


Figure: Share of survivors over life cycle

Calibration: Endowment (Deterministic) (1)

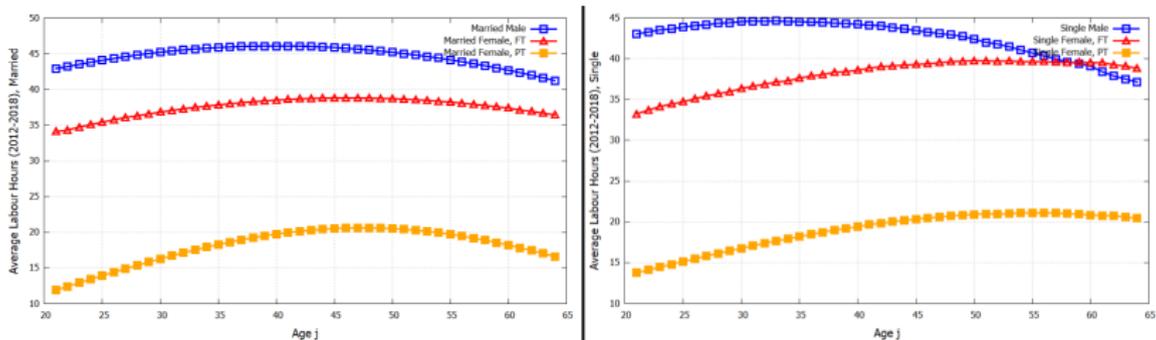


Figure: Age profiles of average labor hours

Calibration: Endowment (Deterministic) (2)

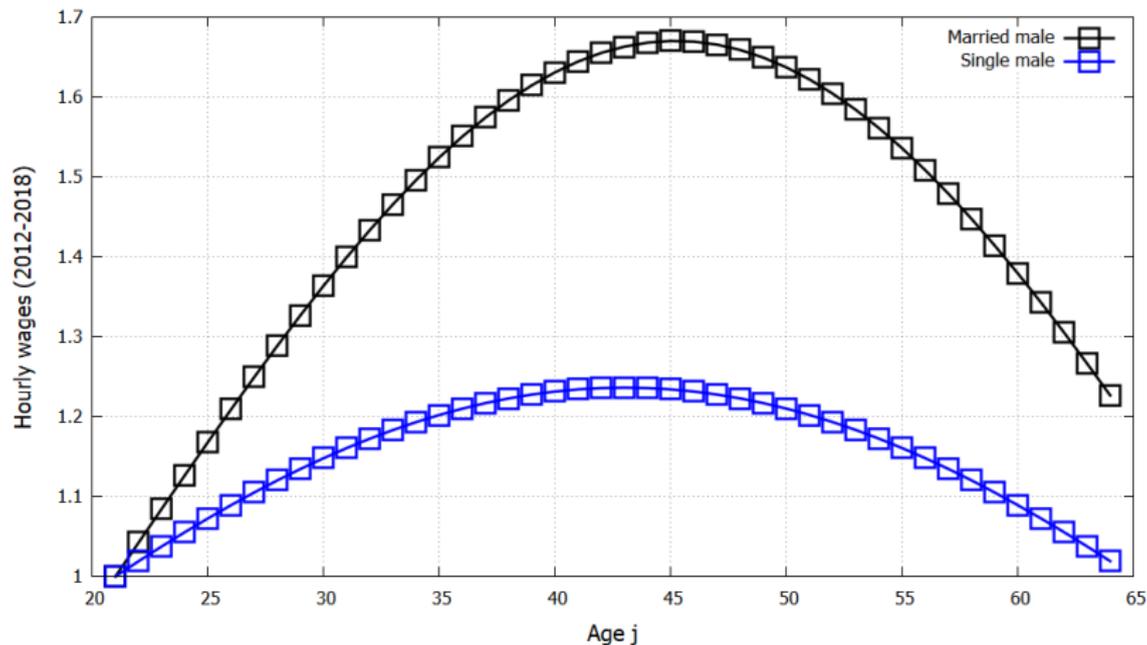


Figure: Age profiles of male hourly wages

Calibration: Endowment (Deterministic, Female)

We calibrate the female human capital accumulation rate that their human capital profiles match those of their male counterparts:

- ▶ if the wife works without time off over life cycle, and
- ▶ assuming ex-ante assortative matching of couples in terms of skills.

Our estimates are:

- ▶ Married mothers working full time:
 $(\xi_{1,\lambda=0,\ell=1}, \xi_{2,\lambda=0,\ell=1}) = (0.0450, -0.00175)$
- ▶ Married mothers working part time:
 $(\xi_{1,\lambda=0,\ell=2}, \xi_{2,\lambda=0,\ell=2}) = (0.0350, -0.00135)$
- ▶ Single mothers working full time:
 $(\xi_{1,\lambda=2,\ell=1}, \xi_{2,\lambda=2,\ell=1}) = (0.0206, -0.00088)$
- ▶ Single mothers working part time:
 $(\xi_{1,\lambda=2,\ell=2}, \xi_{2,\lambda=2,\ell=2}) = (0.0179, -0.00060)$

Calibration: Endowment (Deterministic, Children)

Children:

1. Assign *first and second child births* to
 - ▶ type θ_H households aged $\{28, 31\}$;
 - ▶ type θ_L households aged $\{21, 24\}$ (See **LSAC** and **AIHW** reports)
2. Child care service fee is \$12.5/hour or 48% of age 21 married male hourly wage.
3. Assume for child care service and school fees, parents pay
 - ▶ 100% of the fee for pre-school age children (0-5);
 - ▶ 1/3 of the fee for school age children;

Calibration: Endowment (Stochastic income process)

We calibrate the AR1 stochastic process, η^i , for $i \in \{m, f\}$ as follows:

- ▶ Discretized into 5 grid points:

$$\eta^i = \{0.29813, 0.54601, 1, 1.83146, 3.35424\}$$

- ▶ Transition probabilities obtained via Rouwenhorst method:

$$\begin{bmatrix} 0.9606 & 0.0388 & 0.0006 & 0 & 0 \\ 0.0097 & 0.9609 & 0.0291 & 0.0003 & 0 \\ 0.0001 & 0.0194 & 0.9610 & 0.0194 & 0.0001 \\ 0 & 0.0003 & 0.0291 & 0.9609 & 0.0097 \\ 0 & 0 & 0.0006 & 0.0388 & 0.9606 \end{bmatrix}$$

Calibration: Endowment (Stochastic income process)

- ▶ Persistence: $\rho = 0.98$;
- ▶ Variance of the innovation to shocks: $\sigma_{\epsilon}^2 = 0.0145$ to achieve a Gini coefficient of age 21 male wage distribution of 0.35;
- ▶ The set-up results in $\text{GINI} = 0.3766$ for wage distribution of work-age male population (not targeted).

Lorenz Curve (male wages at aged 21 and 22)

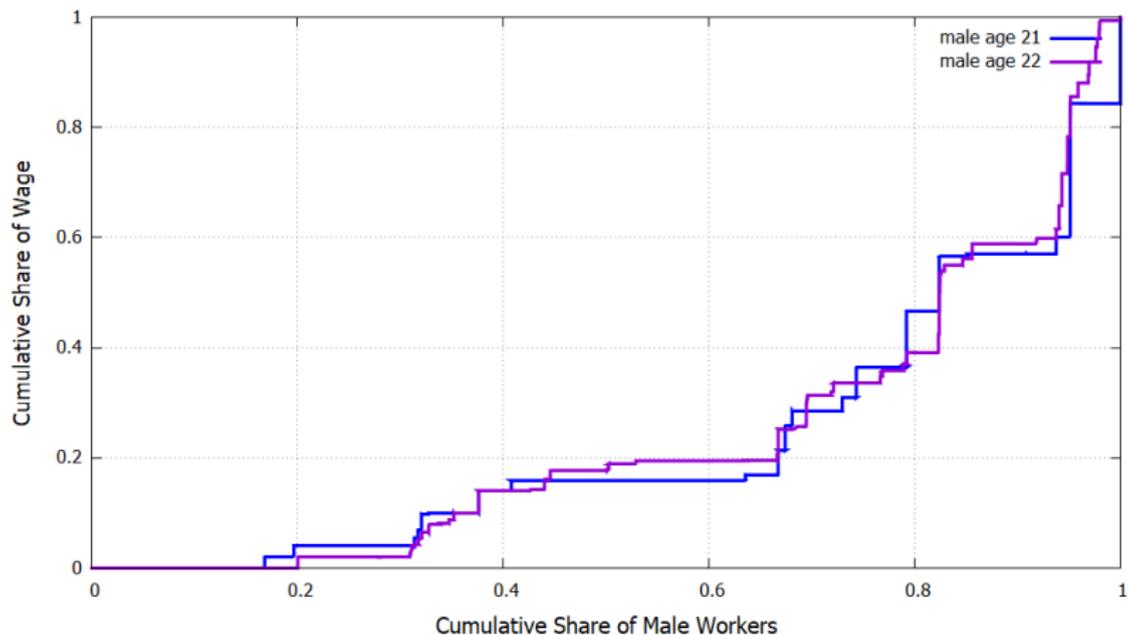


Figure: Lorenz curves of the distributions of married male wages at age 21 and 22

Lorenz Curve (male wages at working age)

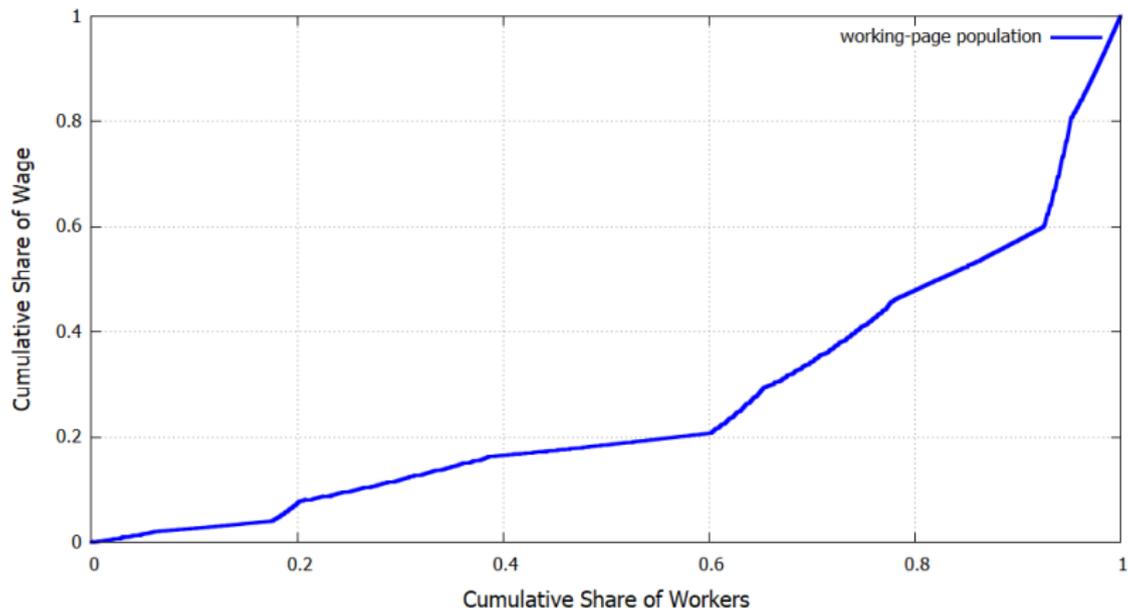


Figure: Lorenz curve of the wage distribution of the working-age male population (accounting for human capital, education and transitory shocks over the life cycle)

Overview of counterfactual policy experiments

With *income tax as a budget-balancing tool*,

1. Are child-related transfers socially desirable?
 - ▶ **Experiment 1**: Abolish FTB;
 - ▶ **Experiment 2**: Abolish CCS;
 - ▶ **Experiment 3**: Abolish FTB and CCS;
2. Should child-related transfers be means-tested or universal?
 - ▶ **Experiment 4**: Universalize FTB and CCS;
3. **Extensions**:
 - a). **Experiment 5-6**: Does adjusting the size of universal transfer address the inequity issue?
 - b). **Experiment 7-14**: Is there a simple and well-rounded incremental reform?

Average taxes over time

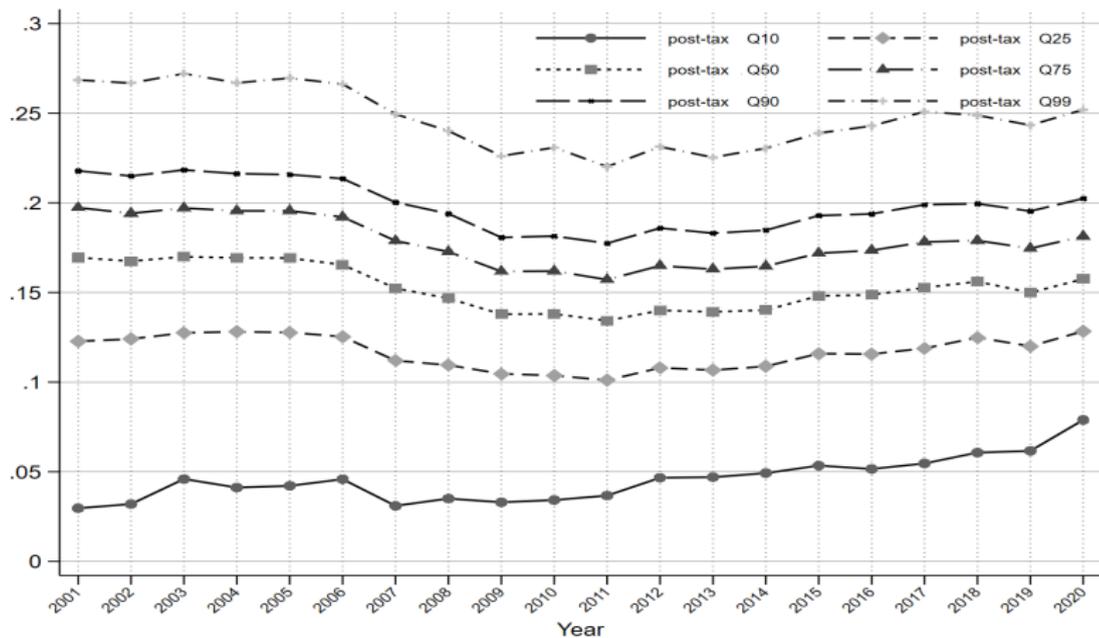


Figure: Estimates of average taxes by quantiles over time using the parametric tax function.

FTB-A: Base payment rates

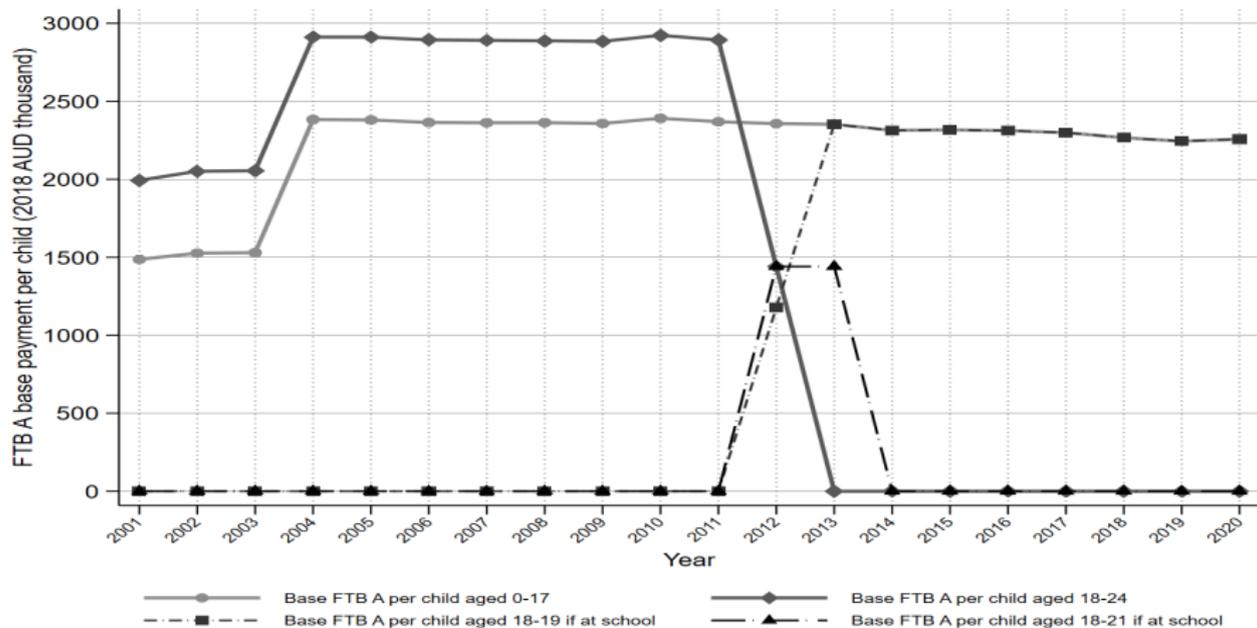


Figure: Base FTB-A payment rates per qualified child.

FTB-A: Maximum payment rates

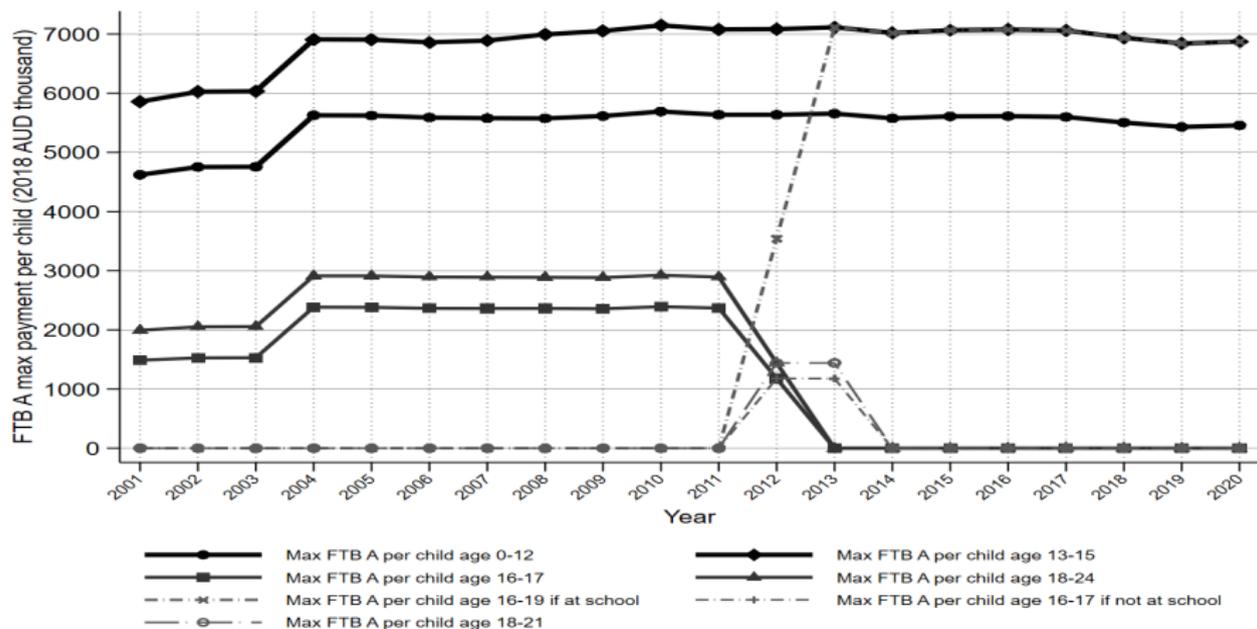


Figure: Maximum FTB-A payment rates per qualified child.

FTB-A: Fractions of recipients by income and wealth deciles

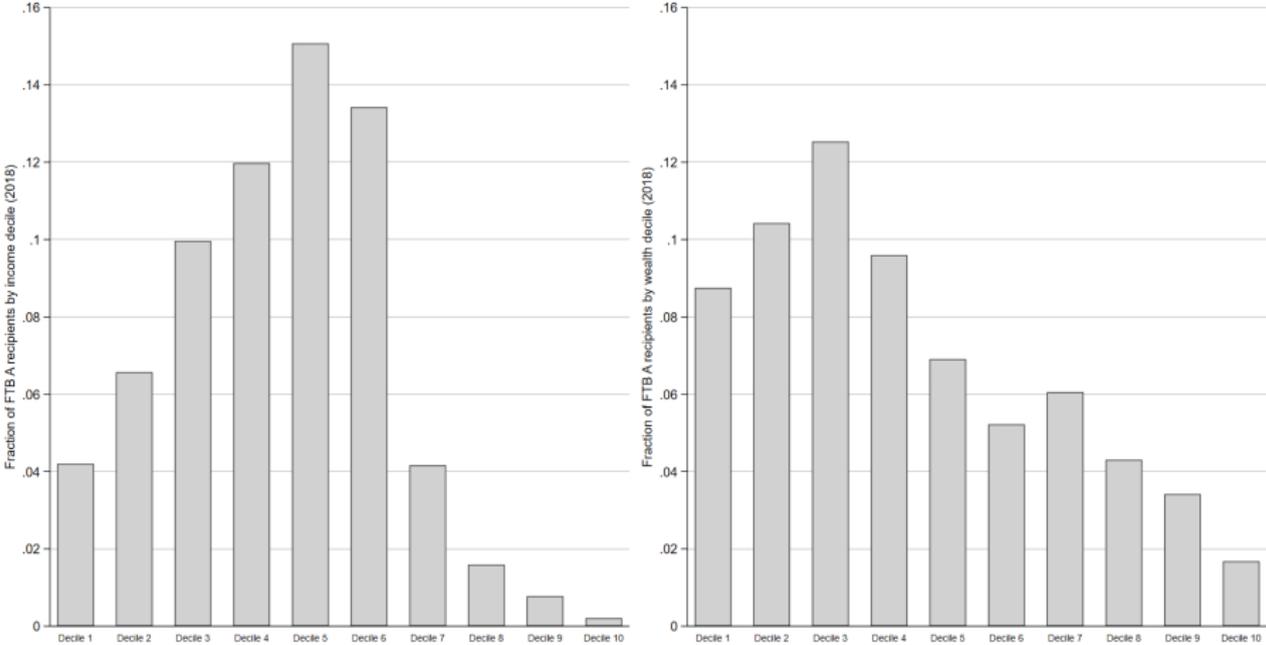


Figure: Fractions of FTB-A recipients in 2018 by income and welfare deciles.

FTB-A: Fractions of recipients and average payment over time

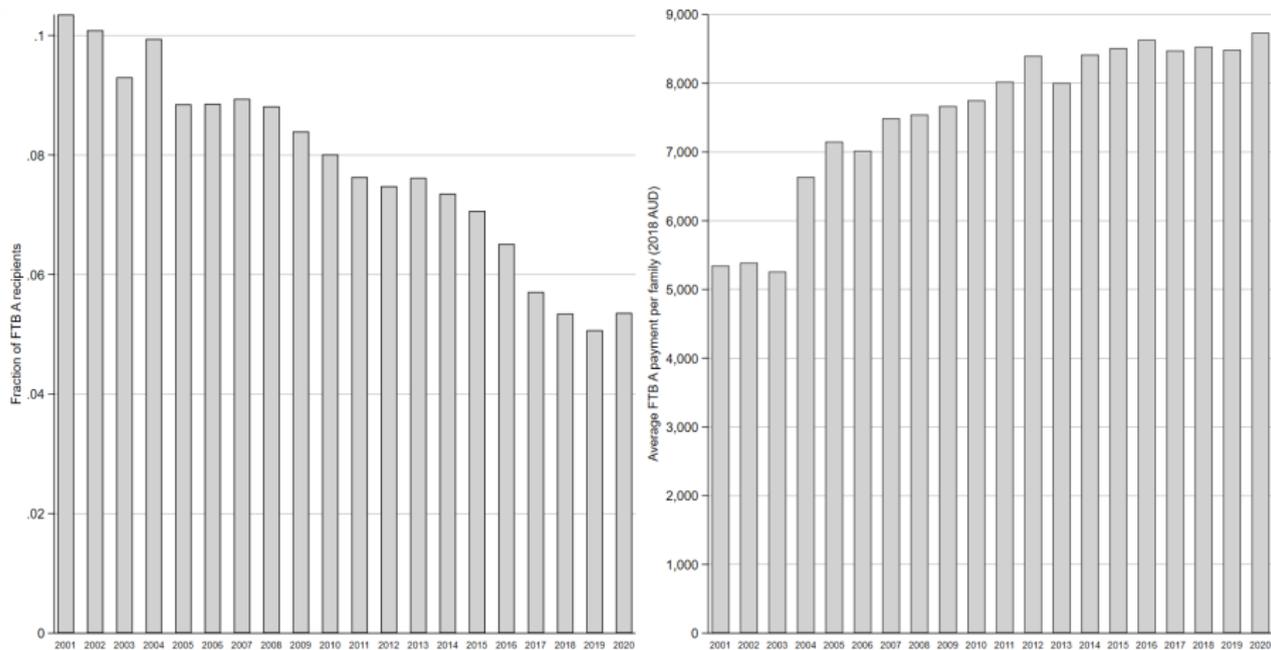


Figure: Fractions of FTB-A recipients and average FTB-A payment per family (2018 AUD) over time.

FTB-A: Average payment per family by marital status

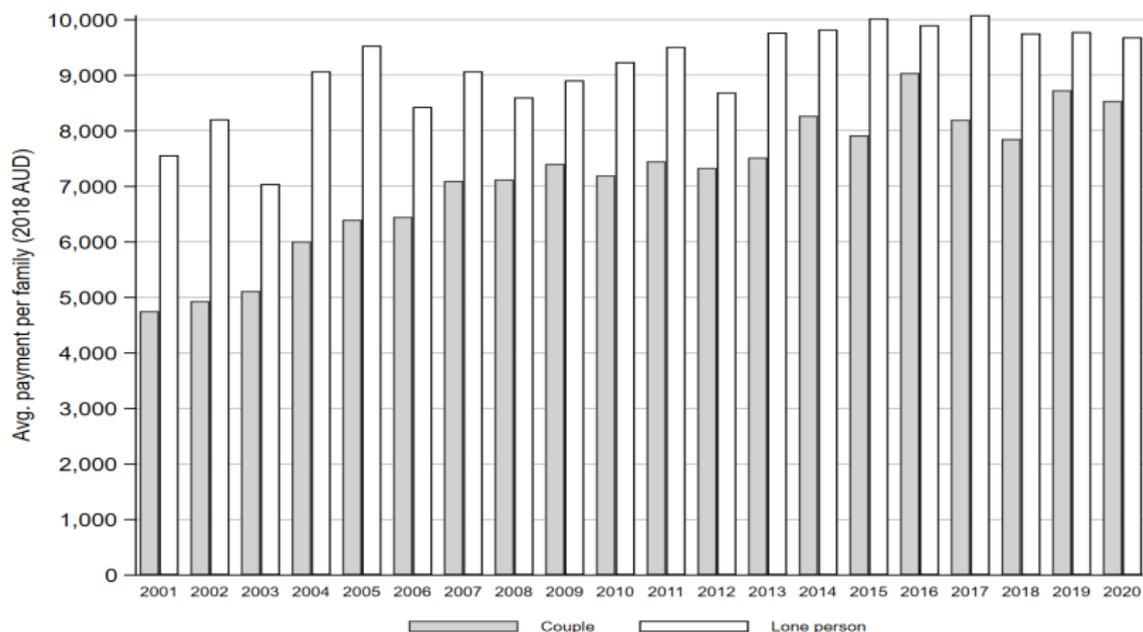


Figure: Average FTB-A payment per family by marital status over time

FTB-A: Income test thresholds

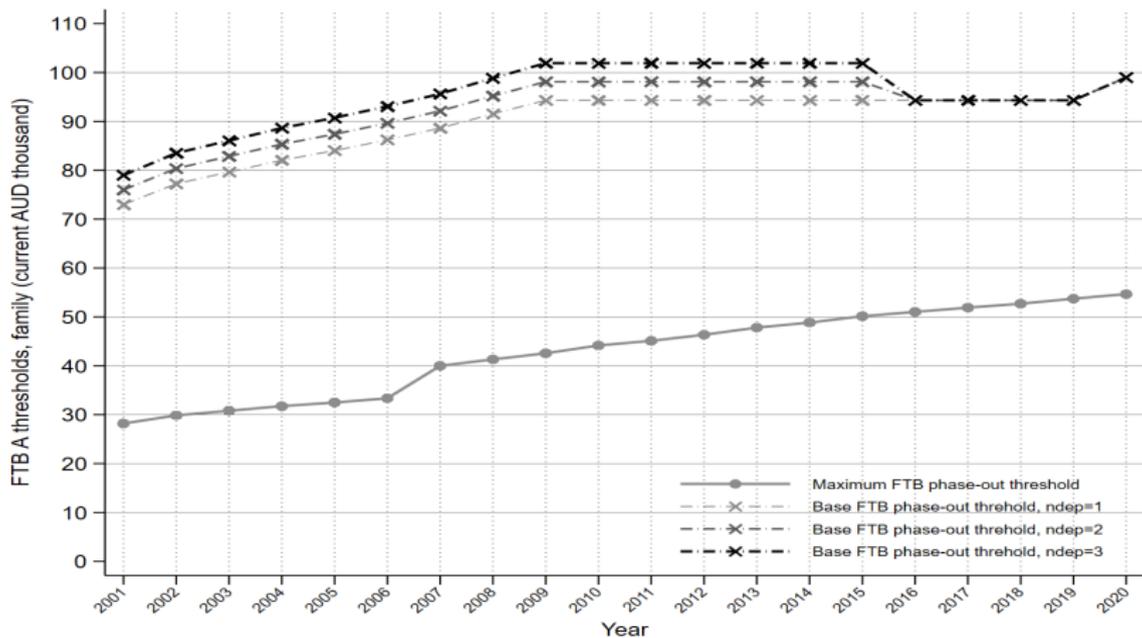


Figure: FTB-A income test thresholds for maximum and base payment rates.

FTB-A: Taper rates

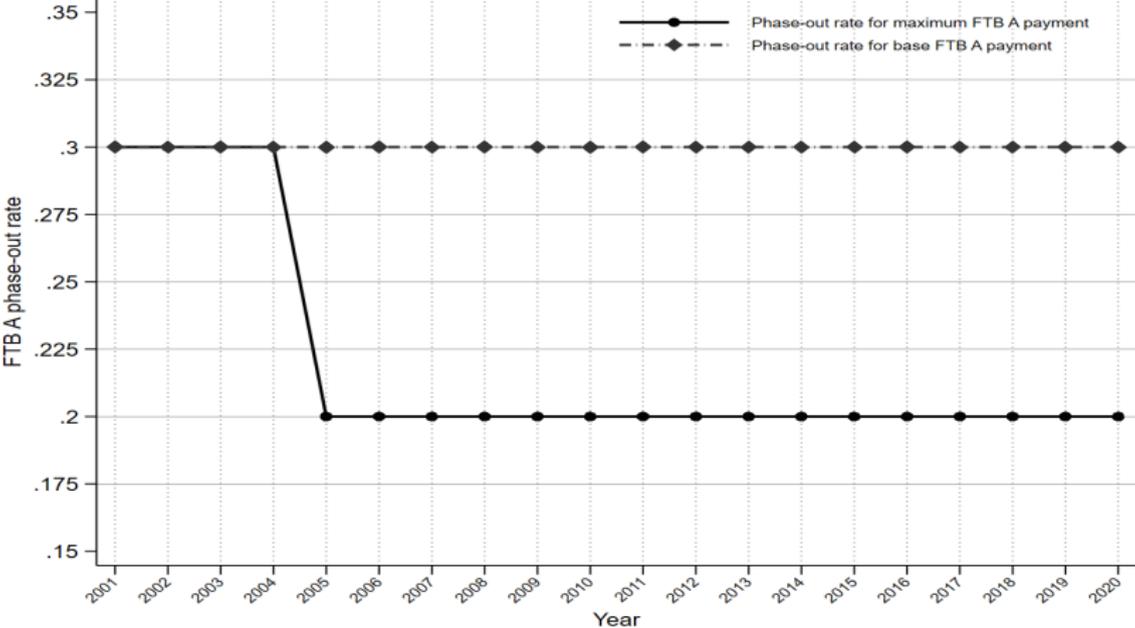


Figure: FTB-A taper/phase-out rates for maximum and base payments.

FTB-B: Payment rates

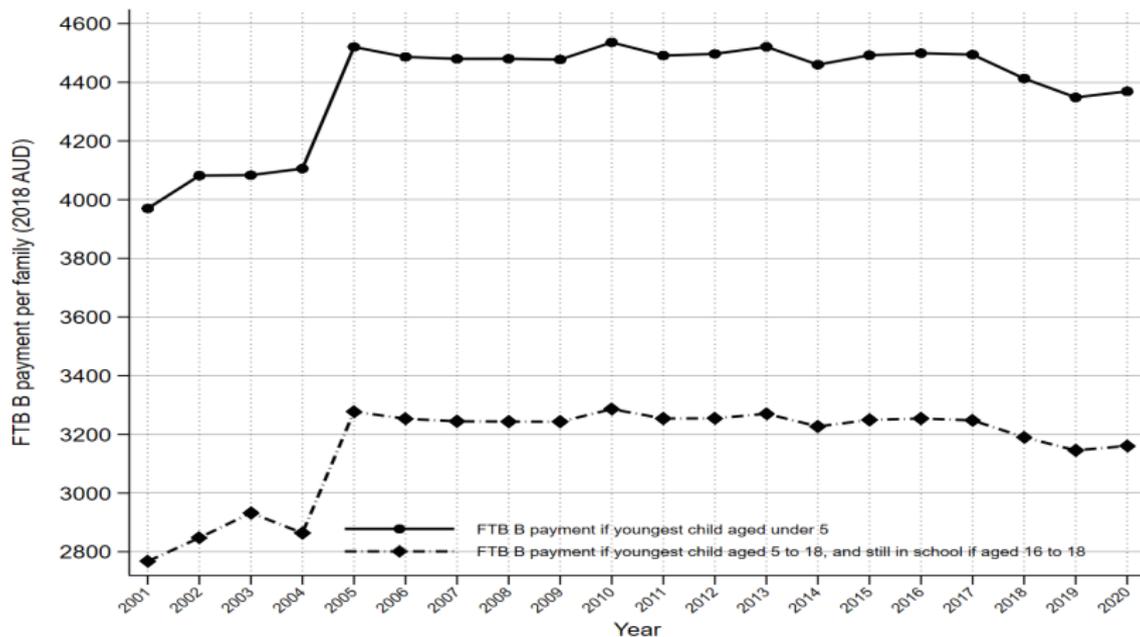


Figure: FTB-B payment rates per family by age of the youngest child in the family.

FTB-B: Fractions of recipients and average payment

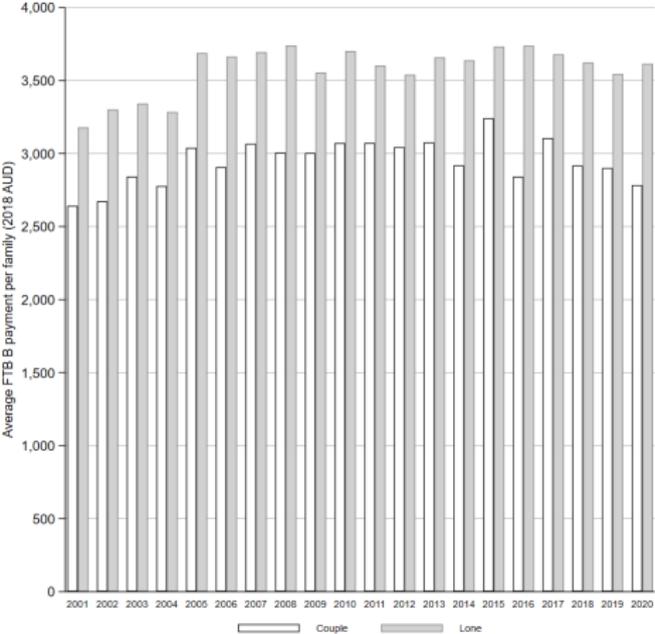
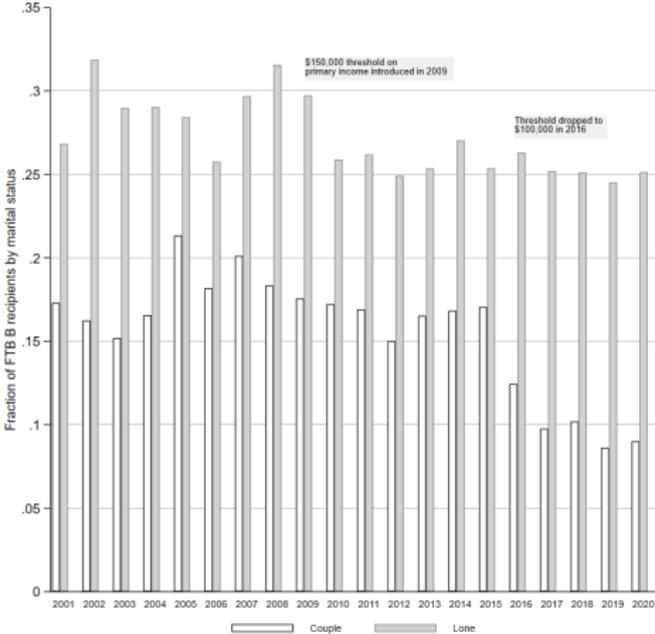


Figure: Fractions of FTB-B recipients and average FTB-B payment per family by marital status.

FTB-B: Income test thresholds

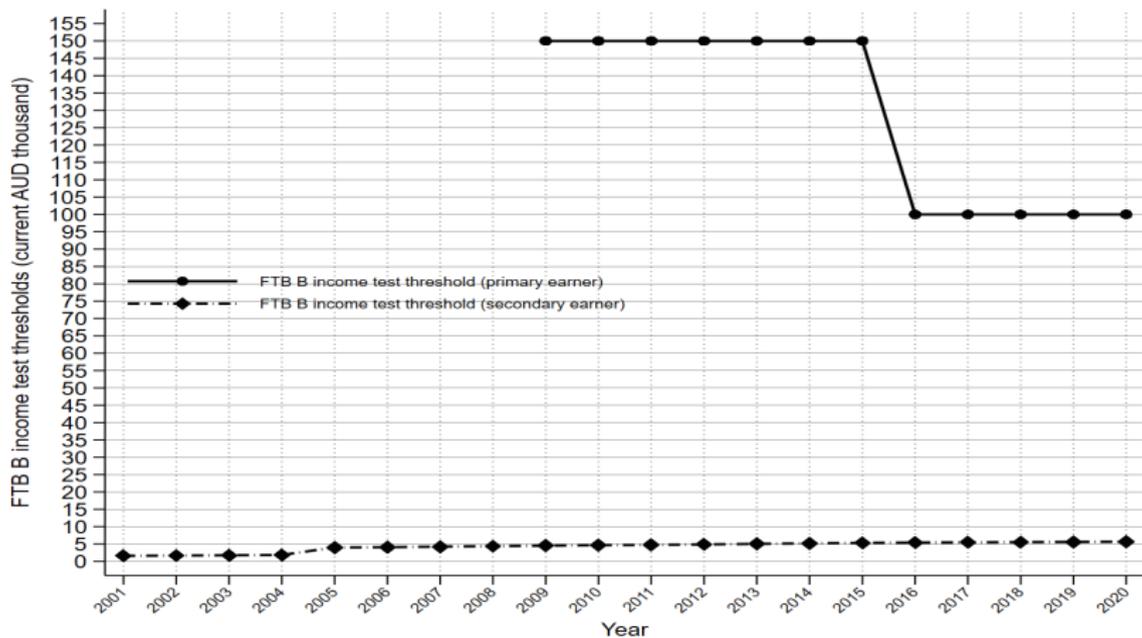


Figure: FTB-B thresholds over time on primary and secondary earners over time.

FTB-B: Taper rates

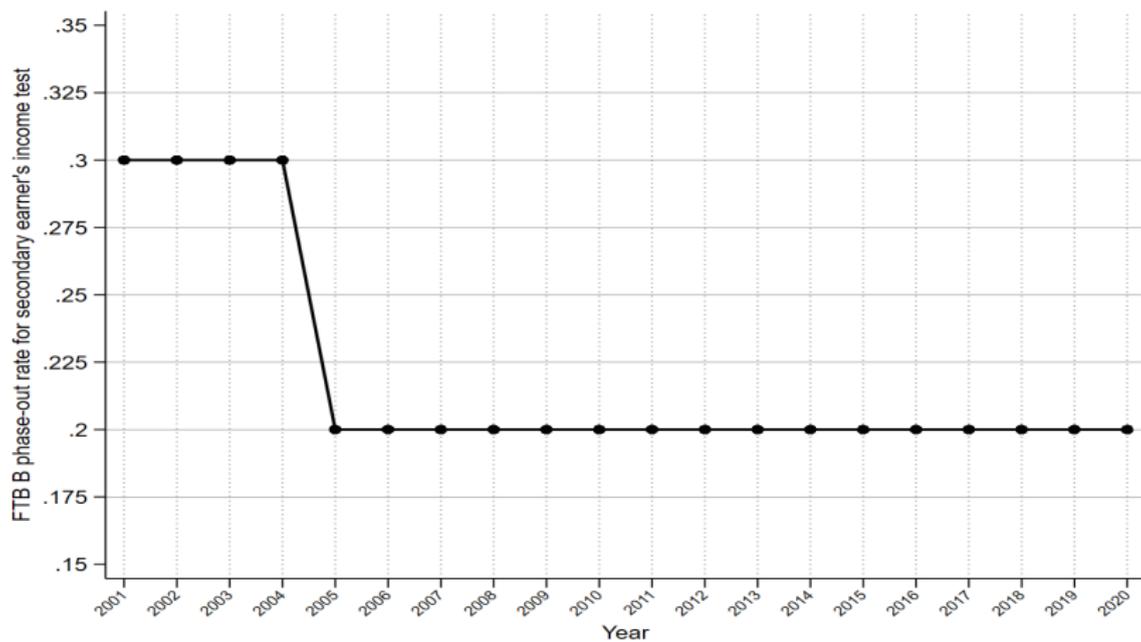


Figure: FTB-B taper rates (on secondary earners' earnings) over time.

FTB-B: Fractions of recipients and average payment over time

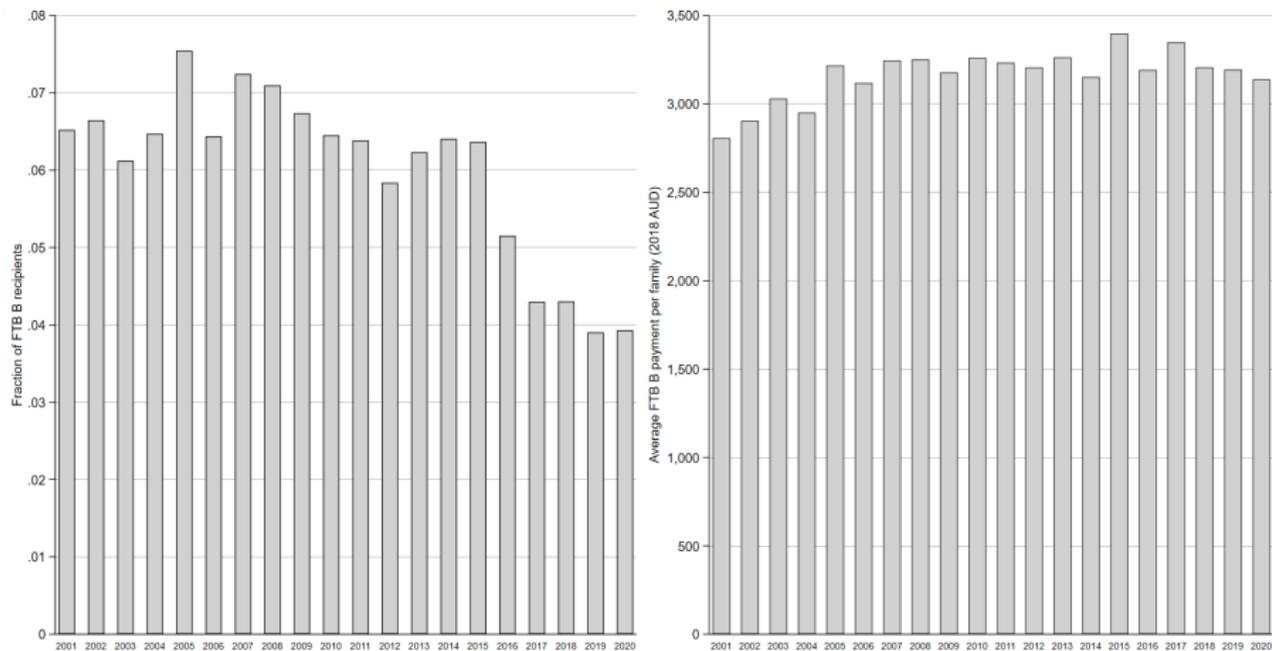
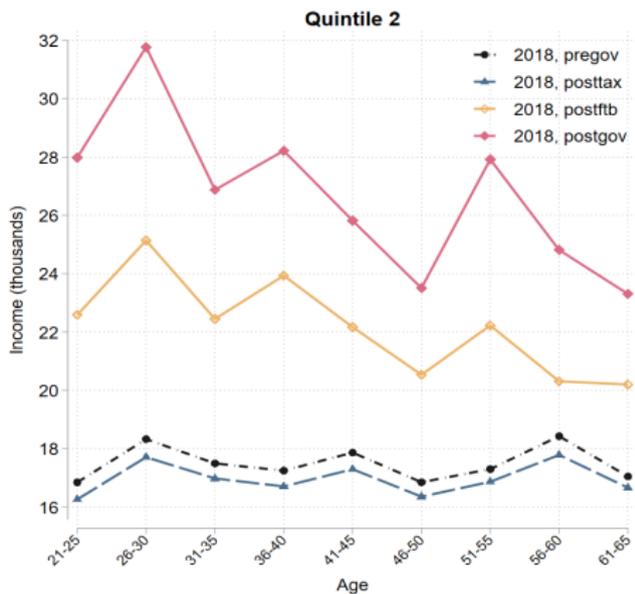
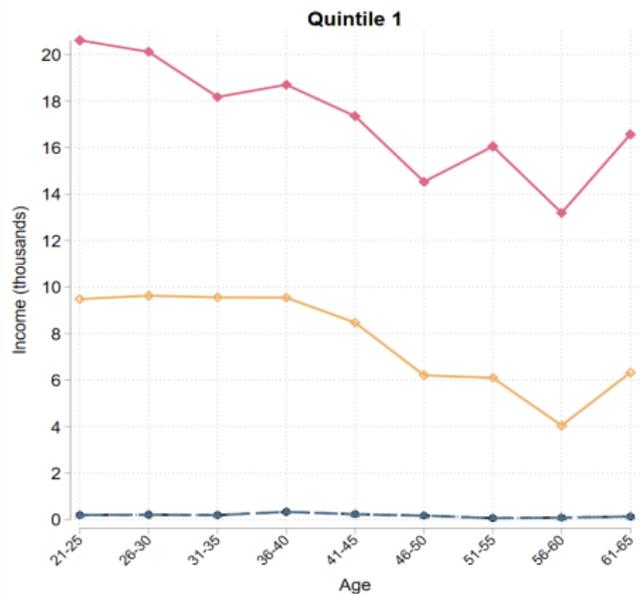


Figure: Fractions of FTB-B recipients and average FTB-B payment per family (2018 AUD) over time.

FTB transfers for parents



[◀ Back to Introduction](#)

Life-cycle profiles of normalized weekly earnings

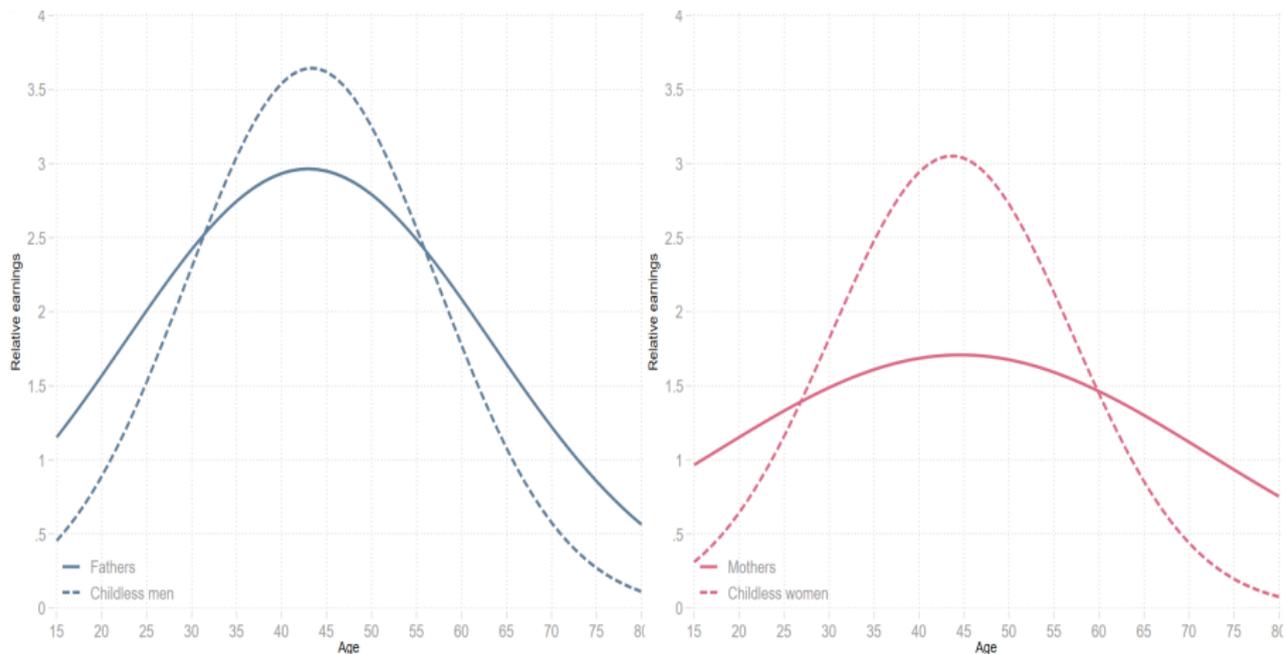
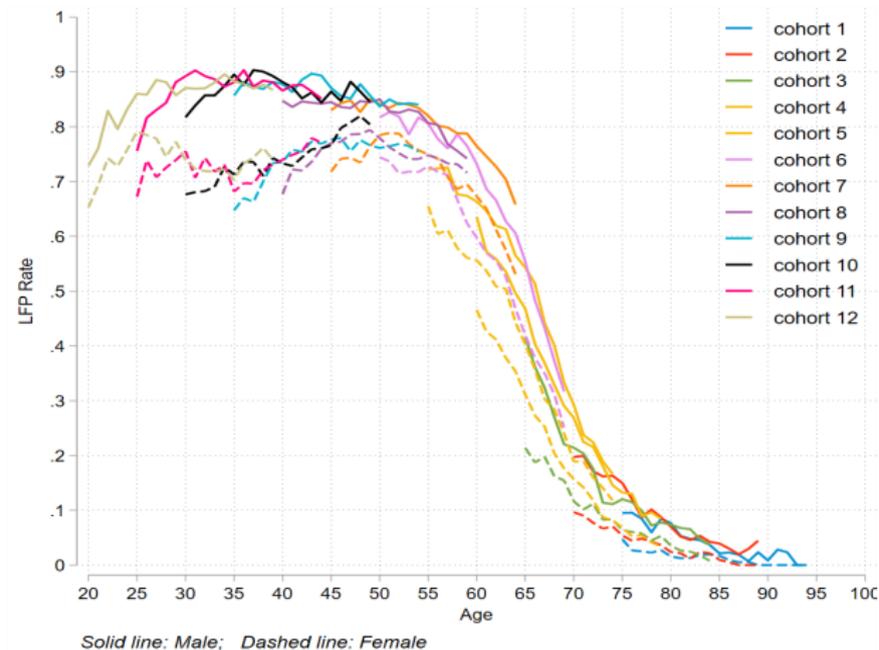


Figure: Age profiles of normalized weekly earnings (against age-21 worker's average earnings) by key demographics (gender and parenthood).

Labour force participation rate by gender



[← Back to Main Section](#)

Computing the Steady State: Algorithm (1)

We solve the benchmark model (*small open economy*) for its initial balanced-growth path steady state equilibrium.

1. Parameterize the model and discretize assets on $[a_{min}, a_{max}]$ such that:
 - ▶ Number of grid points, $N_A = 70$;
 - ▶ $a_{min} = 0$ (No-borrowing constraint);
 - ▶ The grid is fairly dense near a_{min} so households are not restricted by an all-or-nothing decision;
 - ▶ a_{max} is sufficiently large so that (i) *households are not bound by a_{max}* , and (ii) *there is enough room for upward movement induced by new policy regimes*.

and for human capital grids on $[h_{min}^f, h_{max}^f]$:

- ▶ Number of grid points, $N_H = 25$;
- ▶ $h_{min}^f = h_{j=21}^m = 1$;
- ▶ $h_{max}^f = h_{j=50}^m = 1.546$;

Computing the Steady State: Algorithm (2)

2. Guess K_0 and L_0 , endogenous government policy variables, and w_m , taking $r = r^w$ as given;
3. Solve the firm's problem for (w_m, w_f) ;
4. Given the factor prices (w_m, w_f, r) and the initial steady state vector of parameters (Ω_0) , solve the household problem for decision rules on $\{a^+, c, l^f\}$ by backward induction (from $j = J$ to $j = 1$) using *value function iteration*;

Computing the Steady State: Algorithm (3)

- Starting from a known distribution of newborns, compute the measure of households across states by forward induction, using
 - ▶ the computed decision rules,
 - ▶ ψ ,
 - ▶ η and its [Markov transition probabilities](#), and
 - ▶ the law of motion of female human capital (1).
- Accounting for the share of alive agents, sum across states for aggregate variables: A , C , L , T and Tr . Update L , K , I and Y (convex update). Solve for endogenous government policy variables.

Computing the Steady State: Algorithm (4)

7. Given the updated variables, compute the goods market convergence criterion for a small open economy:

$$Y = C + I + G + NX$$

- ▶ $B_F = A - K - B$;
 - ▶ $NX = (1 + r)B_{F,t} - (1 + n)(1 + g)B_{F,t+1}$;
 - ▶ $NX < 0$ implies a capital account surplus (increase in foreign indebtedness).
8. Return to step 3 until the convergence criterion is satisfied.

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